

MINUTES OF THE SALT LAKE CITY COUNCIL
Tuesday, May 16, 2023

PENDING MINUTES – NOT APPROVED

The City Council of Salt Lake City, Utah, met in Work Session on Tuesday, May 16, 2023.

The following Council Members were present:

Ana Valdemoros, Victoria Petro, Daniel Dugan, Chris Wharton, Alejandro Puy, Darin Mano

The following Board Directors/Council Members were absent:

Amy Fowler

Present Legislative leadership:

Cindy Gust-Jenson – Executive Director, Jennifer Bruno – Deputy Director, Lehua Weaver – Associate Deputy Director

Present Administrative leadership:

Mayor Erin Mendenhall, Rachel Otto – Chief of Staff, Lisa Shaffer – Chief Administrative Officer

Present City Staff:

Mark Kitrell – Deputy City Attorney, Cindy Lou Trishman – City Recorder, Michelle Barney – Minutes & Records Clerk, Stephanie Elliott – Minutes & Records Clerk, Isaac Canedo – Public Engagement Communication Specialist, Taylor Hill – Constituent Liaison/Policy Analyst, Scott Corpany – Staff Assistant, Andrew Johnston – Director of Homelessness Policy and Outreach, Ben Luedtke – Senior Public Policy Analyst, Brian Fullmer – Constituent Liaison, Policy Analyst, Mary Beth Thompson – Chief Financial Officer, Nick Norris – Planning Director, Joshua Rebollo – Community Liaison, Shellie Dietrich – Police Department Financial Manager, David Salazar – Human Resource Program Manager, Wayne Mills – Planning Manager, Meagan Booth – Principal Planner, Paul Nielson – Senior City Attorney, Kelsey Lindquist – Planning Manager, Andrew Wright – Deputy Chief of Police, Lori Gaitin – Human Resource Program Manager

The meeting was called to order at 3:26 pm

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Work Session Items

[Click Here for the Mayor's Recommended Budget for Fiscal Year 2023-24](#)

1. Informational: Updates from the Administration ~ 3:00 p.m.
15 min.

The Council will receive information from the Administration on major items or projects in progress. Topics may relate to major events or emergencies (if needed), services and resources related to people experiencing homelessness, active public engagement efforts, and projects or staffing updates from City Departments, or other items as appropriate.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Recurring Briefing

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

Josh Rebollo provided information regarding:

Community Engagement Updates

- Ways to engage with the City found at: www.slc.gov/feedback/
 - Thriving in Place – 45 day comment period is now open and would be closing June 26, 2023
 - Ballpark Next – voting was open until May 25, 2023
 - 1700 South Resurfacing – 300 West to 900 South with comments currently being solicited
 - City Creek Water Treatment – City Creek closed to traffic from Site 16 from May 18-24, 2023
- Mayor's Community Office Hours
- May Events
 - Sabores de Mi Patria/Flavors of My Homeland Workshop Series 5/17-9/27 Wasatch Community Gardens' Campus
 - Acoustic Music Strolls on Jordan River Parkway 5/18 Jordan River Parkway
 - Living Traditions Festival 5/19-5/21 Washington Square
 - IFSC Climbing World Cup 5/19-5/21 Pioneer Park
 - Sugar House Rocks Concert Series 5/19 Monument Plaza
 - 2023 Queer Spectra Arts Festival 5/20 Publik Space
 - IMPACT Black Women Experience 5/26 The Edison House
 - SLC Track Club & Deseret News Spring Series 5K (Race 1 of 3) 5/27 Memory Grove Park

Andrew Johnston provided information regarding:

Homelessness Update

- Homeless resource center (HRC)
- Rapid Intervention/EIM location/outreach/site rehabilitation information

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- Next Resource Fair to be held at Library Square to be held May 12, 2023, at 9:30-12:30
- Taufer Park Block Party to be held May 13, 2023
- Kayak (Bicycle Park) Court to be held May 19, 2023, held at Sugarhouse Park, Fairmont Park/ Hidden Hollow
- First meeting for Winter Flow Shelter Task Force will be held May 18, 2023, with a decision to be made by August 2023

Council Members and Andrew Johnston discussed the attendance at the Taufer Park block party and the status of the meetings regarding the Miami Model.

2. **Fiscal Year 2023-24 Budget: Police Department** ~ 3:15 p.m.

60 min

The Council will receive a briefing about the proposed Police Department budget for Fiscal Year 2023-24.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, May 16, 2023

Set Public Hearing Date - Tuesday, April 18, 2023

Hold hearing to accept public comment - Tuesday, May 16, 2023 and Tuesday, June 6, 2023 at 7 p.m.

TENTATIVE Council Action - TBD

Council Member Mano thanked the Police Department for all the work and services they provide to the City of Salt Lake

Ben Luedtke presented:

- The location of the budget in the Mayor's budget book
- \$1,11 million and increase of 7% from, 2023 resulting from increased costs
- The number of requested new Full Time employees (FTE) 11 individuals at approximately \$1.4 Million

Deputy Chief Andrew Wright and **Shellie Dietrich** presented the proposed budget highlighting:

- Police Department Mission Statement
- Insight and overview for the proposed budget requests
 - Alternative Response – License Plate Reader (LPR) \$150,000
 - Internal Affairs Program Sergeant \$164,266
 - Community Response Team \$ 283,455
 - Airport Operations Program – Revenue Budgeted \$917,361
 - Operational Inflationary Increase \$302,991
 - Personnel Base Changes \$6,429,307
- Statistics of Patrol Saving time from the implementation of the Alternate Response programs
- Thanked the Mayor and Council for their support of the Police Department

Council Members, Ben Luedtke, Deputy Chief Wright and Shellie Dietrich discussed:

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- The License Plate Reader program, concerns from the public and if the cameras could be used to deter crime
 - The License Plate Reader camera was not like a regular camera and the Police Department could look into making them visible
- When metrics for measuring the success of the Community Response Team could be reviewed
- Social Worker and Homeless Outreach information listed in the budget book – this was an error in the performance metric and the correct numbers were on the last page of the Staff Report
- Timeline of implementing Police Department sub-stations and if there were any needs from the Council to get them up and running
- The recruiter position and was participating in activities to attract individuals to the Police Department
- The policies/procedures to attract a diverse police force
- Results of the department's audit as listed in the Staff Report (attachment 4)
- Council would like a more in-depth discussion on the audit at a later date

3. Fiscal Year 2023-24 Budget: Proposed Compensation for City Employees ~ 4:15 p.m.
20 min

The Council will receive a briefing about the proposed Compensation budget, which accounts for personnel and payroll costs, for Fiscal Year 2023-24.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, May 16, 2023

Set Public Hearing Date - Tuesday, April 18, 2023

Hold hearing to accept public comment - Tuesday, May 16, 2023 and Tuesday, June 6, 2023 at 7 p.m.

TENTATIVE Council Action - TBD

Ben Luedtke reviewed the proposed budget highlighting:

- Increase in funding for staff
- Increase in costs due to adding additional Full-Time Employees (FTE), health care increases, and a new employee benefit (lifestyle savings account)
- Department turnover Citywide

Mary Beth Thompson, David Salazar, Lori Gaitin and Ben Luedtke presented the budget proposal highlighting:

- General Merit Increases \$8.9 million to provide a 5.0% increase to all employees including those represented by a bargaining unit – cost to the General Fund \$6.1 million
- Merit Increase for represented employees only – \$1.06 million covers step increase based on years of service for employees represented by the three bargaining units – cost to the General Fund \$636,434

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- Percentage of Increases for Firefighters and Police Officers
- Market-Based Salary Adjustments – \$1.05 million for market-based adjustments to employees in lagging benchmark jobs

Council Members, Ben Luedtke, David Salazar, Lori Gaitin and **Cindy Gust-Jenson**

- The number of new FTEs being funded by the General Fund and how sales tax dollars affected the ability to fund staffing throughout the years
- The market-based salary adjustments and if more adjustments need to be made to help those in lower income brackets
- Minimum starting wage for City Employees

Lori Gaitlin and Mary Beth Thompson presented the Lifestyle Spending Account highlighting:

- Funds would be to help employees benefit their lifestyles in many ways such as financial, emotional and physical wellness as well as enticements for employees to return to work
- City Benefits renewal and the programs that were changing

Council Members and Lori Gaitlin discussed:

- If a higher dollar amount for the Lifestyle Spending Account would be beneficial
- Options to set different spending amounts for the different categories
- The first year was a learning curve and would help determine the success of the program
- Changes to the mental health programs that would affect the plan cost in January 2024

4. **Tentative Break** ~ 4:35 p.m. 20 min.

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - n/a

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

TENTATIVE Council Action - n/a

5. **Ordinance: Salt Lake School District Signs** ~ 4:55 p.m. 20 min.

The Council will receive a briefing about a proposal that would amend the Salt Lake City Zoning Ordinance to allow pole signs on school properties. Public and private schools are located in various zoning districts around the City, and not all of the zoning districts permit freestanding pole signs. The signs are used to educate the community about activities at the school. Petitioner: Paul Schulte representing the Salt Lake City School District.

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FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, May 16, 2023

Set Public Hearing Date - Tuesday, May 16, 2023

Hold hearing to accept public comment - Tuesday, June 6, 2023 at 7 p.m.

TENTATIVE Council Action - Tuesday, June 13, 2023

Brian Fullmer briefly reviewed the proposal.

Meagan Booth presented the proposal highlighting:

- The purpose of the proposal
 - One pole sign per school property
 - Maximum freestanding pole sign height is 15 feet for local streets, and 25 feet along collector and arterial streets
 - Maximum of three sign faces with a combined sign face area of 180 square feet for signs on local streets, and 540 square feet for signs on collector or arterial streets
 - No minimum setback, but all portions of the sign must be on school property, and not overhang into the public right-of-way
 - No advertising of off-premises events, goods, or services
 - Animated images would not be allowed
 - Pole signs would be subject to all other requirements for signs, and applicable zoning overlay requirements
- Planning Commission forward a positive recommendation to the Council
- Policy Questions:
 - The Council may wish to discuss limiting how close pole signs can be placed to homes near schools
 - The Council may wish to discuss limiting overall brightness of signs or require dimming the sign displays after sunset
 - The Council may wish to consider whether the School District should notify immediately adjacent neighbors of any changes to existing signs or installations of new signs
- Key Considerations
- City Department Review
- Proposal History

Council Members, **Wayne Mills, Nick Norris, Meagan Booth, Paul Nelson** and **Brian Fullmer** discussed:

- Regulating the brightness of the signs and including restrictive language in the amendment
- If schools should or should not be allowed to advertise community events on school signs
- If schools were allowed to advertise for events at other school facilities
- The reasons off-site advertising was not allowed on school marquees
- The difference in paid advertising and free advertising and if schools should be allowed to advertise community events
 - Council Members would like further review of the limits to advertising community events on school marquees

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- Why the proposal was brought to the City Council now and was not a problem in the past
- The number of pole signs a school was allowed under the proposed ordinance

Ricky Martinez, Salt Lake County School District, stated advertising would open doors for fundraising for schools, schools would not want two pole signs on the property and the marquee signs were a vital communication tool for the community.

6. Text Amendment Follow-Up ~ 5:15 p.m.
Ordinance: Downtown Building Height and Street Activation 30 min.

The Council will receive a follow-up briefing about a proposal that would amend the zoning text of various sections of Title 21A of the *Salt Lake City Code* pertaining to building heights in the Downtown Plan area. This proposal includes amendments to the following zoning districts: D-1 (Downtown Central Business District), D-2 (Downtown Support), D-3 (Downtown Warehouse), D-4 (Downtown Secondary Business District), G-MU (Gateway Mixed-Use), CG (General Commercial) and the FB-UN1 and FB-UN2 (Form based districts). Additionally, the proposed code revisions aim to accommodate growth and respond to new development pressures, while developing standards for public spaces. The Council may consider modifications to other related sections of the code as part of this proposal. Petitioner: Mayor Erin Mendenhall.

For more information on this item visit <https://tinyurl.com/downtownbuildingheights>

FYI – Project Timeline: (subject to change per Chair direction or Council discussion)

Briefing - Tuesday, April 4, 2023 and Tuesday, May 16, 2023

Set Public Hearing Date - Tuesday, April 4, 2023

Hold hearing to accept public comment - Tuesday, April 18, 2023 and Tuesday, May 2, 2023 at 7 p.m.

TENTATIVE Council Action - Tuesday, June 6, 2023

Brian Fullmer gave a brief overview of the proposal.

Council Members, **Kelsey Lindquist**, **Jessica Garrow** and Brian Fullmer discussed:

- How the proposal affected height in Form Based Zoning (FB-UN2) districts
- Areas where the building height would be changed under the new proposal
- Reasoning for the proposal and areas of concern such as the Central 9th and 9th District
- What was allowed under the Form-Based code regarding height was determined on the form of a proposed structure, this proposal would require setbacks where current Form Based Zoning did not require setbacks
- The required setbacks in an RB-UN2 zone and FB-UN1 zones
- The proposed use of setbacks in the ordinance
- Height allowances in the Downtown Districts included in the proposed ordinance
- Council wanted a list of public benefits discussed in the ordinance

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- Areas in the City where a building could be 375 feet tall
- Potential Straw Polls and potential outcome of each Straw Poll if they were/were not supported
- Council Members wanted additional information on bird-friendly glass

Straw Poll

Council did not support the six-month overlap to make the new ordinance policy. Supported by all present Council Members.

Straw Poll

Council supports Planning Staff's recommendation to require setbacks for multi-family residential developments adjacent to zoning districts with a maximum height of 30 feet. All Council Members present were in favor of the straw poll.

Straw Poll

To keep the proposed as presented to FB-UN2 in the Downtown Plan area. Council Members Mano, Puy, Petro, Wharton and Dugan voted in favor of the straw poll, Council Member Valdemoros abstained from voting.

Straw Poll

Support Planning Staff's recommendation to remove the setback requirements for buildings in the D-1 (Central Business District) zone. All Council Members present were in favor of the straw poll.

Straw Poll

Support for Staff to research the bird-friendly glass in buildings and return with more information. All Council Members present were in favor of the straw poll.

Straw Poll

Support for retaining the current setback requirements for buildings in the Sugar House Business District (CSHBD). All Council Members present were in favor of the straw poll.

Straw Poll

Support for retaining the current height limit in the Downtown D-4 zone. All Council Members present were in favor of the straw poll.

Straw Poll

Support for amending the ordinance to include Utah Transit Authority's (UTA) request to remove maximum height limitation in the G-MU zoning district. All Council Members present were in favor of the straw poll.

7. **Fiscal Year 2023-24 Budget: Justice Court Department** Written Briefing

The Council will receive a written briefing about the proposed Justice Court Department budget for Fiscal Year 2023-24. The Justice Court handles misdemeanor criminal citations, small claims, traffic citations and traffic school for moving violations.

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Briefing - Tuesday, May 16, 2023

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TENTATIVE Council Action - TBD

Written briefing only.

8. Board Appointment Interviews for the Sister Cities Board ~ 5:45 p.m.
10 min

The Council will interview the following candidates prior to considering their appointment to the Sister Cities Board:

- Ricardo Becerra
- Ronald Joe Zeidner
- Ahimara Suarez

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Briefing - Tuesday, May 16, 2023

Set Public Hearing Date - n/a

Hold hearing to accept public comment - n/a

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Interviews held. Council Member Mano said Ricardo Becerra, Ronald Joe Zeidner and Ahimara Suarez's names would be on the Consent Agenda for formal consideration.

Standing Items

9. Report of the Chair and Vice Chair

Report of Chair and Vice Chair.

Item not held.

10. Report and Announcements from the Executive Director

Report of the Executive Director, including a review of Council information items and announcements. The Council may give feedback or staff direction on any item related to City Council business, including but not limited to scheduling items.

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Cindy Gust-Jenson stated Staff needed assistance in scheduling the remaining budget meetings.

Council Members stated they preferred to start Work Session meetings at 1:00 pm each Tuesday through budget season and hold a Work Session meeting on Thursday, May 25, 2023.

11. Tentative Closed Session

The Council will consider a motion to enter into Closed Session. A closed meeting described under Section 52-4-205 may be held for specific purposes including, but not limited to:

- a. discussion of the character, professional competence, or physical or mental health of an individual;
- b. strategy sessions to discuss collective bargaining;
- c. strategy sessions to discuss pending or reasonably imminent litigation;
- d. strategy sessions to discuss the purchase, exchange, or lease of real property, including any form of a water right or water shares, if public discussion of the transaction would:
 - (i) disclose the appraisal or estimated value of the property under consideration; or
 - (ii) prevent the public body from completing the transaction on the best possible terms;
- e. strategy sessions to discuss the sale of real property, including any form of a water right or water shares, if:
 - (i) public discussion of the transaction would:
 - (A) disclose the appraisal or estimated value of the property under consideration; or
 - (B) prevent the public body from completing the transaction on the best possible terms;
 - (ii) the public body previously gave public notice that the property would be offered for sale; and
 - (iii) the terms of the sale are publicly disclosed before the public body approves the sale;
- f. discussion regarding deployment of security personnel, devices, or systems; and
- g. investigative proceedings regarding allegations of criminal misconduct.

A closed meeting may also be held for attorney-client matters that are privileged pursuant to Utah Code § 78B-1-137, and for other lawful purposes that satisfy the pertinent requirements of the Utah Open and Public Meetings Act.

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Meeting adjourned at 6:37 pm

Minutes Approved:

City Council Chair Darin Mano

City Recorder

Please refer to Meeting Materials (available at www.data.sl.c.gov by selecting Public Body Minutes) for supportive content including electronic recordings and comments submitted prior to or during the meeting. Websites listed within the body of the Minutes may not remain active indefinitely.

This document along with the digital recording constitutes the official minutes of the City Council Work Session meeting held Tuesday, May 16, 2023 and is not intended to serve as a full transcript. Please refer to the electronic recording for entire content pursuant to Utah Code §52-4-203.